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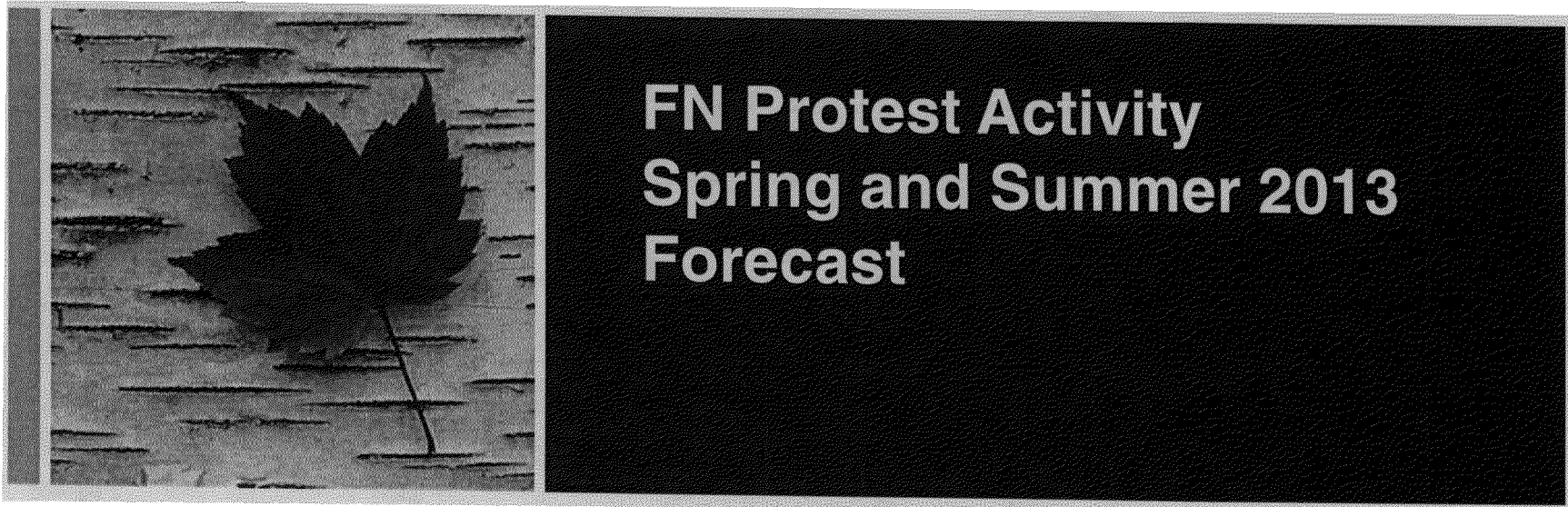


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BUILDING A **SAFE AND RESILIENT CANADA**  
BÂTIR UN **CANADA SÉCURITAIRE ET RÉSILIENT**



DATE: April 8<sup>th</sup> 2013

Canada

# FIRST NATIONS 101



BUILDING A **SAFE AND RESILIENT CANADA**  
BÂTIR UN **CANADA SÉCURITAIRE ET RÉILIENT**

- **Who**
  - **IDLE NO MORE**
  - The **ASSEMBLY OF FIRST NATIONS**
    - The **DISSIDENT CHIEFS**
  - The **NEUTRALS**
  - The **SUPPORTERS**
  - The **OPPORTUNISTS**
  - The **EXTREMISTS**
  
- **Leadership of the Movement**
  
- **Motivations**
  - Consultation
  - Accommodation
  - Compensation



# Current Situation and Developments



BUILDING A **SAFE AND RESILIENT CANADA**  
BÂTIR UN **CANADA SÉCURITAIRE ET RÉSILIENT**

- Decline of Idle No More activities
- Direct engagement with Assembly of First Nations leadership
- End of Chief Spence hunger strike
- Idle No More joins with indigenous land rights group “Defenders of the Land” to call for an escalation of non-violent direct action.



# Influences on the Current Situation



BUILDING A **SAFE AND RESILIENT CANADA**  
BÂTIR UN **CANADA SÉCURITAIRE ET RÉILIENT**

- **Aggravating Factors**
  - Government Bill and the perceived lack of consultation
  - UN / NGO requests to carry out investigations in Canada regarding Aboriginal populations.
  - Human Rights Tribunal Hearings
  - Continuing flashpoint issues
  
- **Mitigating Factors**
  - Small successes
  - Current approach to managing protests by both government and protest leadership
  
- **Influences**
  - Seasonal change can also raise additional points of contention (e.g. fisheries issues)
  - Youth and the Use of Social Media (“Success breeds success”)



# Outlook



BUILDING A **SAFE AND RESILIENT CANADA**  
BÂTIR UN **CANADA SÉCURITAIRE ET RÉSILIENT**

- **Upcoming**

- Future dates of interest – Earth Day on Apr 22, 2013

- **Potential Triggers for Escalation of Activity**

- [Redacted]
- [Redacted]
- [Redacted]

- **Escalation and Response**

- [Redacted]
- If activities escalate, provincial and federal assistance may be requested.
- An escalation will result in increased monitoring, reporting and engagement by the federal community.





# Communications Approach



BUILDING A **SAFE AND RESILIENT CANADA**  
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**GC CONTINGENCY PLANNING SCENARIO –  
FN Protests & Potential Escalation**  
Slide Notes

**Slide 2 –**



- Several distinct groupings of actors are emerging within the overall protest movement:
  - The original **IDLE NO MORE (INM)** followers
  - The **ASSEMBLY OF FIRST NATIONS (AFN)**
    - The **DISSIDENT CHIEFS**
  - The **NEUTRALS**
  - The **SUPPORTERS**
  - The **OPPORTUNISTS**
  - The **EXTREMISTS**
- While the ongoing Aboriginal protests are generally reported as being part of the **Idle No More** protest movement, INM is only part of the mix of views, agendas, and actions that are currently playing out.
- As a result, there is **no central leadership** to the whole movement. INM is organized and carried out at a local level with only “ideological” guidance being given by the founders. The other groups may or may not respond to their own leadership, but will continue to follow their own self-interest.
- The motivations underlying most Aboriginal grievances can be traced to a perceived lack of **Consultation, Accommodation...and increasingly, Compensation.**

**Slide 3 –**

- The frequency of INM-activities has decline in frequency and attendance over the last 2 months: 
- National Chief of the Assembly of First Nations Shawn Atleo returned from sick leave on Jan 25. The AFN is still divided as seen by an unsuccessful attempt by dissident Chiefs to secure a meeting with the Prime Minister and the Governor General during his absence.

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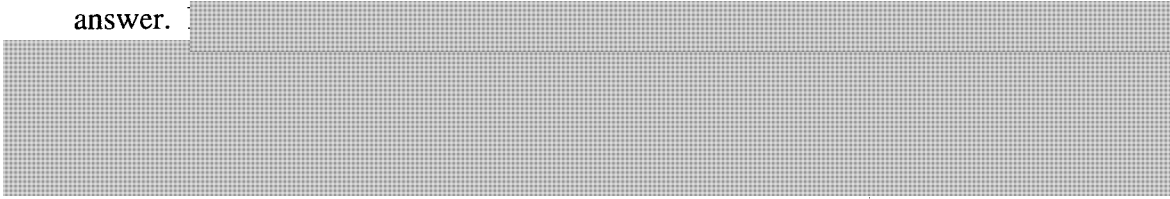
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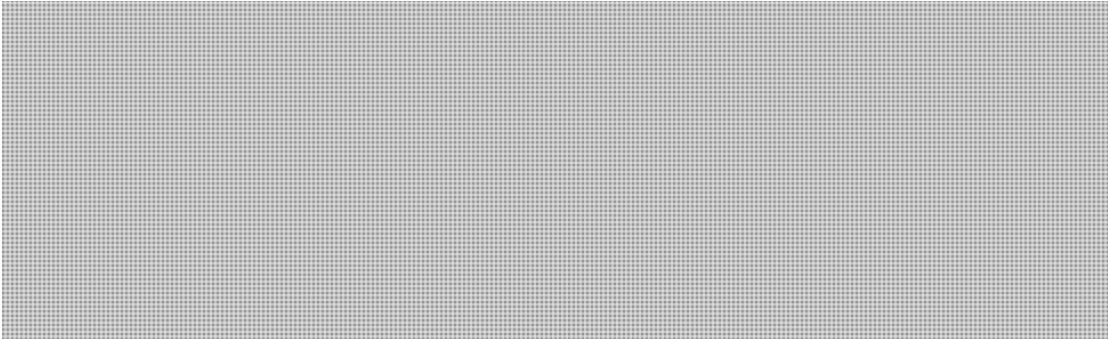
- Chief Spence ended her hunger strike on Jan 24, 2013. Chief Spence was seen as the inspiration behind the INM movement, even though she did not actively associate with them.
- On March 28, 2013, founders of the INM movement joined Defenders of the Land, a network of indigenous communities, leaders and activists involved in land-right disputes to issue a declaration calling for an escalation of non-violent direct action. The group is calling for a “Solidarity Spring” to be followed by a “Sovereignty Summer”.
- Organizers have described “Sovereignty Summer” as a campaign of coordinated non-violent direct action to promote Aboriginal rights and environmental protection in alliance with non-native supporters.

**Slide 4 –**

- The INM movement is a movement of dissatisfaction, and has become a lightning rod for all things that are perceived by FNs as going wrong. The government’s omnibus Bill (C-45) was the spark that ignited the movement; however, the issues at the heart of the current FN protest movement are many, varied and ongoing.
- Human Rights Watch and at least two UN organizations have made requests to the government to carry out investigations regarding Aboriginal communities in Canada (e.g., missing women). So far, the government has not replied with any answer.



- At the end of February, the Aboriginal People’s Network (APTN) will be televising the Human Rights Tribunal hearings regarding a human rights complaint filed by the AFN and the First Nations Child and Family Caring Society of Canada, alleging that the inequitable funding of child welfare services on FN reserves amounts to discrimination by the Crown on the basis of race and national ethnic origin, contrary to Section 5 of the Canadian Human Rights Act.



-



- There has been small successes in FN negotiations. On March 28, the Snuneymuxw FN and the Province of British Columbia signed a reconciliation agreement that will bring economic benefits to the Snuneymuzw people and the Nanaimo region.
- Thus far the management of the protests by both protest leaders, as well as local / provincial / federal authorities has been well handled, with the result that in the over 400 protest actions held nation-wide to date the vast majority have been peaceful and uneventful.
- The founders of the INM have repeatedly stated that they only support peaceful, awareness raising events such as flash-mob-like round dances at shopping malls and pamphleteering. Even the blockades organized or endorsed by the AFN are deemed too aggressive. That being said, where there have been blockades, they have been undertaken peacefully, usually with prior notice and only for those times periods stated. In some cases, there were only slowdowns at major thoroughfares and agreements negotiated between protesters and local authorities.



- The next three influences are interconnected and especially important. They are youth, social media and success.

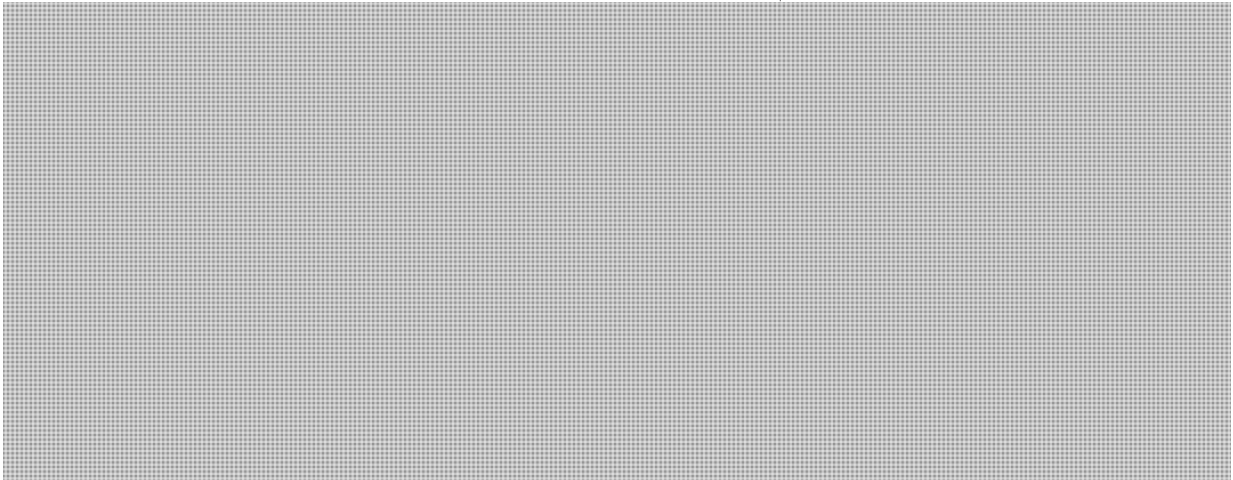


- The INM movement has successfully activated and engaged young aboriginals across Canada. Moreover, these young people have seen some success in publicizing their message.
- As with other interest groups and civil society movements, social media has been key to the founding, growth and success of INM, and the current Aboriginal protest movement generally. INM boast some 45,000 "Friends" on it Facebook page and XXX Twitter followers.
- Success breed success. While the lifespan of the INM movement has yet to be determined, the organizers of the INM movement have experienced success on several fronts, including increased media coverage, a successful social media campaign, as well as raising public awareness of Aboriginal issues, and all without violence or excessive criminality. The lessons learned, experience and knowledge gained while garnering these successes will outlive INM, while informing future protest organizers and the success of their endeavours.

**Slide 5 –**

- So what's coming next. The next major day of interest is April 22, 2013: Earth Day. Organizers are calling for nationwide autonomous local protests.





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# **FN Protest Activity: Spring and Summer 2013 Forecast**



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# First Nations 101

- **Who**
  - **IDLE NO MORE (INM)**
  - The **ASSEMBLY OF FIRST NATIONS (AFN)**
    - The **DISSIDENT CHIEFS**
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  - The **SUPPORTERS**
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- **Leadership of the Movement**
  
- **Motivations**
  - Consultation
  - Accommodation
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# Current Situation and Developments



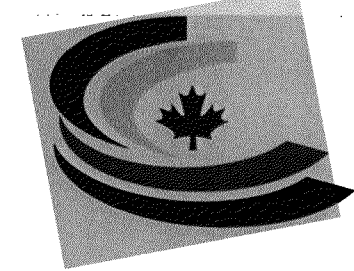
- Decline of INM activities
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- Idle No More” (INM) joins with indigenous land rights group “Defenders of the Land” to call for an escalation of non-violent direct action.



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# Influences on the Current Situation

- **Aggravating Factors**
  - Government Bill and the perceived lack of consultation
  - UN / NGO requests to carry out investigations in Canada regarding Aboriginal populations.
  - Human Rights Tribunal Hearings
  - Continuing flashpoint issues
- **Mitigating Factors**
  - Small successes
  - Current approach to managing protests by both government and protest leadership
- **Influences**
  - Seasonal change can also raise additional points of contention (e.g. fisheries issues)
  - Youth and the Use of Social Media (“Success breeds success”)



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# Outlook

- **Upcoming**

Future dates of interest – Earth Day on Apr 22, 2013

- **Potential Triggers for Escalation of Activity**

- [Redacted]
- [Redacted]
- [Redacted]

- **Escalation and Consequences for the Federal Government**

- [Redacted]
- If activities escalate, provincial and federal assistance may be requested.
- An escalation will result in increased monitoring, reporting and engagement by the federal community.



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**Duschner, Gabrielle (PS/SP)**

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**From:** Danaitis, Algis  
**Sent:** January-22-13 11:47 AM  
**To:** 'Craig.Bell@cbsa-asfc.gc.ca'; [REDACTED]@smtp.gc.ca'; 'Judy.Dwyer@dfo-mpo.gc.ca'; 'Tonia.Enger@rcmp-grc.gc.ca'; 'francois.mathieu@rcmp-grc.gc.ca'; [REDACTED]@smtp.gc.ca'; [REDACTED]@smtp.gc.ca'; 'ahoward@pco-bcp.gc.ca'; 'peter.lavalle@tc.gc.ca'; [REDACTED]@smtp.gc.ca'; 'Marc Thérien'; 'Gordon.Voogd@pc-bcp.gc.ca'; 'scott.luke@dfo-mpo.gc.ca'; 'tim.walton@rcmp-grc.gc.ca'; Hunt, Ryan; Savoy, Jennifer; 'Ian.Barkema@cbsa-asfc.gc.ca'  
**Cc:** Fournay Stephen; Paquet, Alain; Goyes, Alex; Styles, Angela; Duschner, Gabrielle; Oldham, Craig  
**Subject:** FW: First Nations protests Deck

Further to our meeting at the GOC on January 15, 2013, please note that a draft of the deck for the ADM NS Ops Committee meeting on January 24 is being forwarded to you via secure means. Please provide any **comments by noon, Wednesday, January 23, 2013** to the GOC, for the attention of Algis Danaitis (991-7748) or Alain Paquet (991-7078).

Thank you all for your cooperation.

Algis Danaitis  
Chief, Security /  
Chef, Sécurité  
Analysis Division /  
Direction de l'analyse  
Government Operations Centre /  
Centre des opérations du gouvernement  
tel. no. / no. de tél: 613-991-7748

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**From:** GOC-COG  
**Sent:** January-16-13 11:23 AM  
**To:** 'Marc.Therien@aadnc-aandc.gc.ca'; 'Stephanie.Guilbeault@aadnc-aandc.gc.ca'; 'judy.dwyer@dfo-mpo.gc.ca'; [REDACTED]@smtp.gc.ca'; Savoy, Jennifer; Hunt, Ryan; 'Ian.Barkema@cbsa-asfc.gc.ca'; [REDACTED]@smtp.gc.ca'; 'pierre.mondor@tc.gc.ca'  
**Cc:** Paquet, Alain; Danaitis, Algis; Fournay Stephen; Goyes, Alex; Tremblay, Larry RCMP  
**Subject:** 003: First Nations protests - Subject Matter Experts

Colleagues,

Following up on the ADM NS Ops Committee meeting held on January 15, the GOC will be holding a Subject Matter Experts (SMEs) meeting to discuss the current issues surrounding First Nations (FN) protests and the potential for escalation. We therefore ask you to send the name of your SME that will be participating in this discussion. The SMEs will be meeting here [REDACTED] in the GOC boardroom (2nd Floor), on Thursday, January 17 at 13:00 EST, to collectively identify and address current FN issues. Please RSVP to the GOC at this address no later than COB on Today (January 16).

CBSA BOC, TC SIT CEN, and CSIS CGOC please pass to the appropriate contacts.

Sent on behalf of  
Craig Oldham  
DG, GOC

**SECRET//CEO**



# **GC CONTINGENCY PLANNING SCENARIO – FN Protests & Potential Escalation**



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# **First Nations: Actors, Leadership, Motivations**

- **Who**
  - **IDLE NO MORE (INM)**
  - **The ASSEMBLY OF FIRST NATIONS (AFN)**
  - **The DISSIDENT CHIEFS**
  - **The SUPPORTERS**
  - **The OPPORTUNISTS**
  - **The EXTREMISTS**
  
- **Leadership of the Movement**
  
- **Motivations**
  - **Consultation**
  - **Accommodation**
  - **Compensation**



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# Influences on the Current Situation

- **Issues**

- Other recent federal legislation or proposals (e.g., Bill C-45, Budget 2013)

- Living conditions and treaty relationships

- UN / NGO requests to carry out investigations in Canada regarding  
Aboriginal populations.

- Human Rights Tribunal Hearings

- Continuing flashpoint issues

- **Influences**

- The weather (*i.e.*, warm weather is coming)

- Youth

- Use of Social Media

- “Success breeds success”

- **Current Approach to Managing Protests**

- by both government and protest leadership

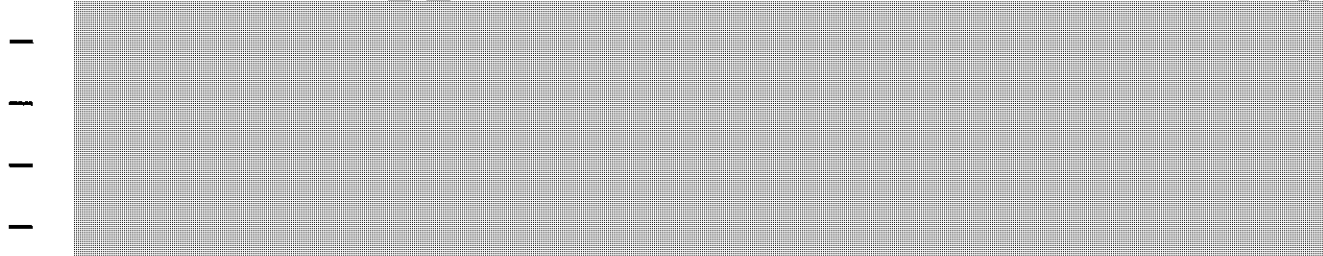


# Outlook

- **Upcoming**

Future dates of interest – Jan. 28,

- **Potential Triggers for Escalation of Activity**



- **Conclusions**

- No central leadership to current protests
- Multiple motivations / influences underlie protests
- Protests and response has been restrained
- No violence to date, but underlying anger not going away

